

CITY OF COLD SPRING, KENTUCKY

ANNUAL FINANCIAL REPORT

For the Year Ended June 30, 2025

CITY OF COLD SPRING, KENTUCKY
ANNUAL FINANCIAL REPORT
For the Year Ended June 30, 2025

TABLE OF CONTENTS

	<u>Pages</u>	
Introductory Section		
City Officials.....	1	
Financial Section		
Independent Auditor's Report.....	2-4	
Management's Discussion and Analysis.....	5-9	
Basic Financial Statements		
Government - Wide Financial Statements		
Statement of Net Position.....	10	
Statement of Activities.....	11	
Fund Financial Statements		
Balance Sheet - Governmental Funds.....	12	
Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds.....	13	
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities...	14	
Notes to Financial Statements.....	15-37	
Required Supplementary Information:		
Budgetary Comparison Schedule - Budget to Actual - General Fund.....	38	
Budgetary Comparison Schedule - Budget to Actual - Stormwater Fund.....	39	
Multiple Employer, Cost Sharing, Defined Benefit Pension Plan Disclosure.....	40-41	
Multiple Employer, Cost Sharing, Defined Benefit OPEB Plan Disclosure.....	42-43	
Supplementary Information:		
Budgetary Comparison Schedule - Budget to Actual - Municipal Aid Road Fund.....	44	
Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements <i>Performed in Accordance with Government Auditing Standards</i>		45-46

CITY OF COLD SPRING, KENTUCKY

CITY OFFICIALS

As of June 30, 2025

Mayor

D. Angelo Penque

Council Members

Christopher Ampfer

Lisa Cavanaugh

Steve Cunningham

Cindy Moore

Adam Sandfoss

Laura Vroegindewey

Legal Counsel

Brandon Voelker

INDEPENDENT AUDITOR'S REPORT

**To the Honorable Mayor and
Members of the Council of the
City of Cold Spring, Kentucky**

Opinions

We have audited the accompanying financial statements of the governmental activities, the major funds, and the aggregate remaining fund information of the City of Cold Spring, Kentucky, as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the City of Cold Spring, Kentucky's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the major funds, and the aggregate remaining fund information of the City of Cold Spring, Kentucky as of June 30, 2025, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with accounting standards generally accepted in the United States of America. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City of Cold Spring, Kentucky and to meet our other ethical responsibilities in accordance with the relevant ethical requirements relating to our audits. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Cold Spring, Kentucky's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve

collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgement made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City of Cold Spring, Kentucky's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Cold Spring, Kentucky's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison schedule, and *Multiple Employer, Cost Sharing, Defined Benefit Pension and OPEB Plan* disclosures be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of the financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Cold Spring, Kentucky's basic financial statements. The minor governmental fund budget to actual statement is presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the minor governmental fund budget to actual statement is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated February 23, 2026, on our consideration of the City of Cold Spring, Kentucky's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City of Cold Spring, Kentucky's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering City of Cold Spring, Kentucky's internal control over financial reporting and compliance.

Chamberlin Owen & Co., Inc.

Chamberlin Owen, & Co., Inc.

Erlanger, Kentucky

February 23, 2026

**City of Cold Spring, Kentucky
Fiscal Year 2025
Management’s Discussion and Analysis**

Our discussion and analysis of the City of Cold Spring’s financial performance for the fiscal year ended June 30, 2025, is intended to compliment the formal financial statements that begin on page 10. The formal financial statements, upon which the audit firm renders their opinion, can be fairly complex. The Auditors notes, which are in the last section of the report, must also comply with structured professional standards and can be difficult for a non-accounting professional to understand. This “management’s discussion” portion is intended to assist our citizens and other stakeholders in gaining a clearer understanding of the information in the Annual Financial Reports.

OVERVIEW OF THIS ANNUAL REPORT

This Annual Report consists of:

1. The Audit Opinion, pages 2-4.
2. This section, Management’s Discussion and Analysis.
3. Formal financial statements and supporting schedules, pages 10 thru 14.
4. Notes and supplementary information.
5. Compliance and other matters.

The City’s financial statements are presented in two formats, each with a different perspective of the City’s finances. Government-wide statements present the finances of the City as one complete entity, while the Fund financial statements attempt to isolate various departments or activities within the City’s structure and provide greater detail. Both approaches are useful in understanding the City’s financial structure.

GOVERNMENT–WIDE FINANCIAL STATEMENTS

The government-wide statements report information about the City as a whole using accounting methods similar to those used by private-sector companies. These statements include all assets and liabilities, using the accrual basis of accounting, which is similar to the accounting used by most private-sector companies. All of the current year’s revenues and expenditures are taken into account regardless of when cash is received or paid.

Government-wide financial statements provide us with the total net position of the City and the changes in them from prior periods. One can think of the City’s net position—the difference between assets and liabilities—in the same way as one would calculate their personal net worth. The year-end net position of the city, its equity, can be compared to prior years to determine if the City’s equity is growing or shrinking. This is an important measurement of how the City is doing financial wise. Of course, the financial results of any entity must be evaluated in conjunction with the local economic environment and a host of non-financial factors such as, population growth, infrastructure asset condition, new or changed government legislation, and the types and levels of services to be provided.

FUND FINANCIAL STATEMENTS

Traditional users of government financial statements will find the fund financial statement presentation familiar. The focus of these financial statements is on the City’s various funds. The fund financial statements provide more information about the City’s funds and not the City as a whole.

Governmental Funds—Most of the City’s basic services are included in governmental funds, which focus on (1) how cash, and other financial assets that can readily be converted to cash, flow in and out, and (2) the balances left at year-end that are available for spending. Consequently, the governmental fund statements provide a detailed short-term view that helps the reader determine whether there are more or fewer financial resources that can be spent in the near future to finance the City’s programs. Because this information does not encompass the additional long-term focus of the government-wide statements, additional information is provided funds statement that explains the relationship (or differences) between them. Cold Spring has three “governmental funds”. The largest is the General Fund, which uses general revenues to provide city services and cover operating expenses. The Municipal Aid Road Fund houses grant receipts to be used only for specific purposes in accordance with Kentucky Revised Statutes and the Stormwater Fund which collects a stormwater fee and pays expenses associated with stormwater management in the city.

FINANCIAL ANALYSIS OF THE CITY AS A WHOLE

For the year ended June 30, 2025, net position changed as follows:

Beginning net position	\$ 15,252,971
Increase in net position	1,361,751
Prior Period Adjustment	<u>(59,568)</u>
Ending net position	<u>\$ 16,555,154</u>

**TABLE 1
NET POSITION**

	<u>2025</u>	<u>2024</u>
Current and Other Assets	\$ 14,123,776	\$ 12,774,513
Capital Assets, Net	12,344,732	12,946,911
Total Assets	<u>26,468,508</u>	<u>25,721,424</u>
Deferred Outflow of Resources	850,672	1,130,352
Total Assets and Deferred Outflows	<u>27,319,180</u>	<u>26,851,776</u>
Current Liabilities	371,271	499,291
Long Term Liabilities	8,561,293	9,187,644
Total Liabilities	<u>8,932,564</u>	<u>9,686,935</u>
Deferred Inflow of Resources	1,831,462	1,911,870
Total Liabilities and Deferred Inflows	<u>10,764,026</u>	<u>11,598,805</u>
Net Position		
Net Investment in Capital Assets	12,344,732	12,946,911
Restricted	1,342,189	1,520,202
Unrestricted	2,868,233	785,858
Total Net Position	<u>\$ 16,555,154</u>	<u>\$ 15,252,971</u>

Cash and investments totaled \$12,566,139 at the end of fiscal year 2024, a increase of \$1,178,276 from last year. At the end of June 30, 2025, the city had \$12,344,732 invested in capital assets, net of depreciation, comprised of administrative, police and maintenance equipment, buildings, park facilities and roads.

TABLE 2
CONDENSED STATEMENT OF ACTIVITIES

<u>General Revenue</u>	Governmental Activities	
	2025	2024
Taxes		
Taxes - Property	\$ 1,024,845	\$ 1,014,097
Taxes - Payroll	1,680,579	1,594,774
Taxes - Insurance Premium	1,244,400	1,102,984
Taxes - Other, Interest & Fees	361,106	388,084
Licenses and Permit Fees		
Occupational Licenses	199,278	221,515
Other Licenses and Fees	22,760	-
Unrestricted Investment Earnings	126,943	119,348
Miscellaneous	443,394	356,710
Total General Revenue	<u>5,103,305</u>	<u>4,797,512</u>
<u>Program Expenses, Net of Income</u>		
Administration	1,138,508	897,536
Police	1,666,142	1,086,658
Maintenance and Public Works	1,272,443	1,597,648
Parks and Recreation	150,125	157,777
Enterprises	386	37,127
Unallocated Pension and OPEB	(486,050)	(136,629)
Interest on Long-Term Debt	-	-
Total Program Expenses, net	<u>3,741,554</u>	<u>3,640,117</u>
Net Change in Net Position	<u>\$ 1,361,751</u>	<u>\$ 1,157,395</u>

Taxes are the primary source of income to the City. Property, Payroll, Insurance Premium, and Other Tax collections increased by \$210,991. These increases are a result of increased property valuations, increased employee payroll, and increased insurance policy premiums. Tax rates did not increase.

The majority of the City's expenses are dedicated to Public Safety (37%), Maintenance and Public Works (25%), and Administration (24%). Overall net expenses increased by \$101,437 (2.8%) for the fiscal year.

The City has a conservative budget approach and usually encounters favorable budget variances at the end of its fiscal years. 2025 General Fund revenues were \$1,948,324 above budgeted revenues. Expenditures were underbudget by \$1,313,165.

The Municipal Road Aid Fund was \$36,451 over budgeted revenues but was \$32,658 under budgeted on expenditures.

The Stormwater fund was \$51,285 over budgeted revenues primarily due to unbudgeted interest income, and was \$145,694 under budgeted on expenditures.

CAPITAL ASSET AND DEBT ADMINISTRATION

Capital Assets

The capital assets were reported for the fiscal years ended as follows:

	<u>2025</u>	<u>2024</u>
Land	\$ 414,039	\$ 414,039
Construction in progress	10,600	10,600
Buildings	7,912,191	7,912,191
Infrastructure	12,404,149	12,404,149
Equipment	1,234,774	1,446,512
Parks	310,520	310,520
Totals	<u>\$ 22,286,273</u>	<u>\$ 22,498,011</u>

This year's net decrease of \$211,738 in capital assets included:

Police equipment	\$ 63,184
Police equipment retirements	(274,922)
	<u>\$ (211,738)</u>

Debt

following is a summary of the City's debt transactions during the year ended June 30, 2025:

Debt type	Balance at June 30, 2024	Net Change	Balance at June 30, 2025	Current Portion
Compensated Absences	\$ 162,115	\$ 88,459	\$ 250,574	\$ 83,525
Property Note	5,500,000	-	5,500,000	-
Totals	<u>\$ 5,662,115</u>	<u>\$ 88,459</u>	<u>\$ 5,750,574</u>	<u>\$ 83,525</u>

GASB 68 PENSION AND GASB 75 OPEB LIABILITY RECOGNITION

As of June 30, 2025, the City is required, by Governmental Accounting Standards Board Statements No. 68 and 75, to display its proportionate share of the unfunded liability of the Kentucky Retirement System's County Employee Retirement System (CERS), a cost sharing multiple employer plan, in which the District is a participant. The net pension and OPEB liability, \$2,894,244, the deferred outflow of resources, \$850,672, and the deferred inflow of resources, \$1,831,462 on the Statement of Net Position at June 30, 2025 are a function of this required reporting. Detailed information on this pension and OPEB recognition can be found in Note G in the Notes to the Financial Statements.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGET

The City has re-opened a loan to facilitate the purchase, and eventual sale, of the DAV property in Cold Spring. The City has adequate contingency funds to address unforeseen conditions and events. The 2026 budget has been passed to accommodate this project, along with several street improvement projects in the City. The City's budget may require amending near the end of the fiscal year to allow for any unforeseen circumstances or opportunities.

In summary, the fiscal year 2026 budget should be adequate to continue the City's delivery of high-quality public service in a manner consistent with previous years. Care will be taken that all expenditures are prudent, and that the City can maintain its strong financial position.

CONTACTING THE CITY'S FINANCIAL MANAGEMENT

This report is designed to provide our citizens, taxpayers, customers, and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact the City Clerk at 5694 East Alexandria Pike, Cold Spring, Kentucky 41076.

Robin Morency

Robin Morency
City Clerk

CITY OF COLD SPRING, KENTUCKY STATEMENT OF NET POSITION June 30, 2025
--

	Governmental Activities
Assets	
Cash and cash equivalents	\$ 6,023,540
Investments	1,042,599
Property held for sale	5,500,000
Receivables	
Accounts	1,039,399
Insurance tax	284,850
Intergovernmental	186,247
Waste, penalties, other	47,141
Capital assets, net of depreciation	<u>12,344,732</u>
Total Assets	26,468,508
Deferred Outflow of Resources	
Deferred outflow of resources related to pensions and OPEB	<u>850,672</u>
TOTAL ASSETS AND DEFERRED OUTFLOW OF RESOURCES	<u>27,319,180</u>
Liabilities	
Accounts payable	31,500
Accrued liabilities	8,720
Deferred revenues	247,526
Current portion of long-term liabilities	83,525
Noncurrent liabilities	
Compensated absences	167,049
Long term debt	5,500,000
Net pension and OPEB liability	<u>2,894,244</u>
Total Liabilities	8,932,564
Deferred Inflow of Resources	
Deferred inflow related to pensions and OPEB	<u>1,831,462</u>
Total Liabilities and Deferred Inflow of Resources	<u>10,764,026</u>
Net Position	
Net investment in capital assets	12,344,732
Restricted for Municipal Aid and Stormwater	1,342,189
Unrestricted	<u>2,868,233</u>
Total Net Position	<u>\$ 16,555,154</u>

The accompanying notes are an integral part of these financial statements.

CITY OF COLD SPRING, KENTUCKY
STATEMENT OF ACTIVITIES
For the Year Ended June 30, 2025

Functions/Programs Primary Government	Expenses	Program Revenues			Net (Expense) Revenue and Changes in Net Position
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities
Governmental Activities					
General government	\$ 1,779,436	\$ 640,928	\$ -	\$ -	\$ (1,138,508)
Public safety - Police	2,135,313	-	-	469,171	(1,666,142)
Public works	1,680,685	263,140	145,102	-	(1,272,443)
Parks and recreation	205,155	55,030	-	-	(150,125)
Enterprises	386	-	-	-	(386)
Unallocated pension and OPEB	-	-	486,050	-	486,050
Interest on long term debt	-	-	-	-	-
Total Governmental Activities	\$ 5,800,975	\$ 959,098	\$ 631,152	\$ 469,171	(3,741,554)

General revenues

Taxes, levied for general purposes	
Property taxes	1,024,845
Payroll tax	1,680,579
Insurance premium tax	1,244,400
Penalties, fines and forfeitures	32,203
Other taxes	328,903
Licenses and permit fees	
Occupational licenses	199,278
Other licenses and fees	22,760
Miscellaneous	443,394
Unrestricted investment earnings	126,943
Total general revenues	5,103,305
Change in net position	1,361,751
Net position, beginning	15,252,971
Prior period adjustment - See Note O	(59,568)
Net position, ending	\$ 16,555,154

The accompanying notes are an integral part of these financial statements.

CITY OF COLD SPRING, KENTUCKY BALANCE SHEET - GOVERNMENTAL FUNDS June 30, 2025

	General Fund	Municipal Aid Road Fund	Stormwater Fund	Total Governmental Funds
Assets				
Cash and cash equivalents	\$ 4,691,682	\$ 420,548	\$ 911,310	\$ 6,023,540
Investments	1,042,599	-	-	1,042,599
Property held for sale	5,500,000	-	-	5,500,000
Receivables				
Accounts	1,039,399	-	-	1,039,399
Insurance tax	284,850	-	-	284,850
Intergovernmental	169,809	16,438	-	186,247
Waste, penalties, other	-	-	47,141	47,141
Due from other funds	53,410	-	162	53,572
Total Assets	<u>\$ 12,781,749</u>	<u>\$ 436,986</u>	<u>\$ 958,613</u>	<u>\$ 14,177,348</u>
Liabilities and Fund Balances				
Liabilities				
Accounts payable	\$ 31,500	\$ -	\$ -	\$ 31,500
Accrued expenses	8,720	-	-	8,720
Deferred revenues	247,526	-	-	247,526
Due to other funds	162	-	53,410	53,572
Total Liabilities	<u>287,908</u>	<u>-</u>	<u>53,410</u>	<u>341,318</u>
Fund Balances				
Nonspendable	-	-	-	-
Restricted	5,500,000	436,986	905,203	6,842,189
Committed	1,042,599	-	-	1,042,599
Unassigned	5,951,242	-	-	5,951,242
Total Fund Balances	<u>12,493,841</u>	<u>436,986</u>	<u>905,203</u>	<u>13,836,030</u>
Total Liabilities and Fund Balances	<u>\$ 12,781,749</u>	<u>\$ 436,986</u>	<u>\$ 958,613</u>	<u>\$ 14,177,348</u>

Reconciliation of Fund Balances to the Statement of Net Position

Total governmental fund balances	\$ 13,836,030
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets of \$22,286,272 (net of \$9,941,540 in accumulated depreciation) used in governmental activities are not financial resources and, therefore, are not reported in the funds.	12,344,732
Deferred outflows and inflows or resources related to pensions and OPEB are applicable to future periods and, therefore are not reportable in the funds.	
Deferred outflow of resources - pension and OPEB	850,672
Deferred inflow of resources - pension and OPEB	(1,831,462)
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds.	
Compensated absences	(250,574)
Long term debt	(5,500,000)
Net pension and OPEB liability	(2,894,244)
Net position of governmental activities	<u>\$ 16,555,154</u>

The accompanying notes are an integral part of these financial statements.

CITY OF COLD SPRING, KENTUCKY STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS For the Year Ended June 30, 2025

	General Fund	Municipal Aid Road Fund	Stormwater Fund	Total Governmental Funds
Revenues				
Property taxes	\$ 1,024,845	\$ -	\$ -	\$ 1,024,845
Payroll taxes	1,680,579	-	-	1,680,579
Insurance premium tax	1,244,400	-	-	1,244,400
Other taxes	328,903	-	-	328,903
Licenses, fees, and permits	222,038	-	-	222,038
Charges for services	640,928	-	263,140	904,068
Penalties, fines, and forfeitures	32,203	-	-	32,203
Interest income	81,859	8,239	36,845	126,943
Intergovernmental	469,171	145,102	-	614,273
Miscellaneous	443,393	-	-	443,393
Parks, trees, and recreation	55,030	-	-	55,030
Total Revenues	6,223,349	153,341	299,985	6,676,675
Expenditures				
General government	1,753,194	-	-	1,753,194
Police	1,890,327	-	-	1,890,327
Public works	653,374	48,925	582,414	1,284,713
Parks, trees and recreation	118,533	-	-	118,533
Enterprises	386	-	-	386
Capital outlay	63,184	-	-	63,184
Total Expenditures	4,478,998	48,925	582,414	5,110,337
Excess (Deficit) of Revenues Over (Under) Expenditures	1,744,351	104,416	(282,429)	1,566,338
Excess of Revenues Over Expenditures After Other Financing Sources and Transfers	1,744,351	104,416	(282,429)	1,566,338
Fund Balances, Beginning of Year	10,809,058	332,570	1,187,632	12,329,260
<i>Prior period adjustment - See Note O</i>	<i>(59,568)</i>	<i>-</i>	<i>-</i>	<i>(59,568)</i>
Fund Balances, End of Year	\$ 12,493,841	\$ 436,986	\$ 905,203	\$ 13,836,030

The accompanying notes are an integral part of these financial statements.

<p>CITY OF COLD SPRING, KENTUCKY RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES For the Year Ended June 30, 2025</p>
--

Net change in fund balances-total governmental funds \$ 1,566,338

Amounts reported for *governmental activities* in the statement of activities are different because:

Governmental funds report capital outlays as expenditures.

However, in the statement of activities, the costs of those assets are allocated over their estimated useful lives as depreciation expense:

Capital asset purchases capitalized	63,184
Depreciation expense	(665,363)

Governmental funds report City pension contributions as (benefits) expenditures.

However, in the statement of activities, the cost of pension benefits earned net of employer contributions is reported as pension benefit (expense):

Cost of benefits earned - pension benefit	315,774
Cost of benefits earned - OPEB benefit	170,277

Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds, such as compensated absences.

(88,459)

Change in net position of governmental activities

\$ 1,361,751

The accompanying notes are an integral part of these financial statements.

CITY OF COLD SPRING, KENTUCKY NOTES TO FINANCIAL STATEMENTS June 30, 2025
--

NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Cold Spring, Kentucky (City) was incorporated in 1941 under the provisions of the Commonwealth of Kentucky. The accounting policies of the City of Cold Spring, Kentucky conform to U.S. generally accepted accounting principles (GAAP) as applicable to governments. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The following is a summary of the more significant policies.

The Reporting Entity

The City of Cold Spring, Kentucky is a municipality governed by an elected Mayor and Board of six Council Members. As required by generally accepted accounting principles these financial statements present the primary government of the City.

Basis of Accounting

City of Cold Spring's financial statements are presented on the full accrual basis in accordance with accounting principles generally accepted in the United States of America.

Government-Wide Financial Statements

The government-wide financial statements include the statement of net position and the statement of activities. These statements report financial information for all of the non-fiduciary activities of the primary government. Generally, the effect of inter-fund activity has been removed from these statements. Governmental activities, which are generally supported by taxes and City general revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities reports the expenses of a given function offset by program revenues directly connected with the functional program. A function is an assembly of similar activities and may include portions of a fund or summarize more than one fund to capture the expense and program revenues associated with a distinct functional activity. Program revenues include: charges for services, which report fees, fines and forfeitures, and other charges to users of the City's services; operating grants and contributions which finance annual operating activities including restricted investment income; and capital grants and contributions which fund the acquisition, construction, or rehabilitation of capital assets and include fees to developers. These revenues are subject to externally imposed restrictions to these program uses. Taxes and other revenue sources not properly included with program revenues are reported as general revenues.

Amounts paid to acquire fixed assets are recorded as capital assets in the government-wide financial statements balance sheet and depreciated, rather than reported as expenditures of the current period. Proceeds of long-term debt are recorded as a liability in the government-wide financial statements, rather than as another financing source. Amounts paid to reduce long-term indebtedness of the reporting government are reported as a reduction of the related liability, rather than as expenditures.

CITY OF COLD SPRING, KENTUCKY NOTES TO FINANCIAL STATEMENTS June 30, 2025
--

Fund Financial Statements

Fund financial statements, as applicable, are provided for governmental, proprietary, and fiduciary funds. Major individual governmental and enterprise funds are reported in separate columns with composite columns for non-major funds.

Measurement Focus, Basis of Accounting and Financial Statement Presentation

The financial statements of the City are prepared in accordance with generally accepted accounting principles (GAAP). The City's reporting entity applies all relevant Governmental Accounting Standards Board (GASB) pronouncements and applicable Financial Accounting Standards Board (FASB) pronouncements and Accounting Principles Board (APB) opinions issued on or before November 30, 1989, unless they conflict with GASB pronouncements. The City's reporting entity does not apply FASB pronouncements or APB opinions issued after November 30, 1989.

The government-wide financial statements report using the economic resources measurement focus and the accrual basis of accounting generally including the reclassification or elimination of internal activity (between or within funds). Reimbursements are reported as reductions to expenses. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax revenues are recognized in the year for which they are levied. Grants and similar items are recognized as revenues when grantor eligibility requirements are met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. The City considers revenues to be available if they are collected within 60 days of the end of the fiscal year. Expenditures are recorded when the related liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only in the year when payment is due.

Major revenue sources where accrual is most likely to occur include property taxes, insurance premium taxes and franchise/gross receipts license fees.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as needed.

Fund Types – Governmental Funds

The City reports the following governmental funds:

General Fund

This fund is the government's primary operating fund. This fund accounts for all financial resources of the general government not accounted for in another fund.

CITY OF COLD SPRING, KENTUCKY NOTES TO FINANCIAL STATEMENTS June 30, 2025
--

Special Revenue Funds

This fund is used to account for the proceeds of specific revenue sources that are restricted to expenditures for specific purposes. Currently, the City maintains special revenue funds for Municipal Aid Road and Stormwater. The Municipal Aid Road Fund is used to account for the receipt and disbursement of funds in accordance with Kentucky Revised Statutes for the Kentucky Municipal Aid Road Fund. The Stormwater Fund accounts for the stormwater fee received and costs associated with stormwater management in the City.

Cash and Cash Equivalents

Statutes authorize the City to invest in obligations of the United States and of its agencies and instrumentalities, certificates of deposit, passbooks, bankers' acceptances, commercial paper, bonds of other state or local governments, and mutual funds. Cash and cash equivalents consist of those instruments with maturities of less than three months and certificates of deposit with maturities less than one year. All accounts held are insured under the FDIC insurance program and amounts held in excess of the FDIC coverage are fully covered by pledged collateral.

Inter-fund Receivables/Payables

During the course of operations, it is possible for transactions to occur between individual funds for goods provided or services rendered. These receivables and payables are classified as "due from other funds" or "due to other funds" on the balance sheet. For the year ended June 30, 2025 there were inter-fund receivables and payables, in the offsetting amount of \$53,572 as detailed on the Balance Sheet – Governmental Funds.

Inventories and Prepaid Items

If applicable, inventories in the governmental funds consist of expendable supplies held for consumption stated on a first in, first out basis. They are reported at cost as expenditures at the time individual inventory items are used.

Prepaid items record payments to vendors that benefit future reporting periods. Both inventories and prepaid items are similarly reported in government-wide and fund financial statements. There were no inventory or prepaid items at June 30, 2025.

Capital Assets

The City's property, plant, equipment, and infrastructure with useful lives of more than one year are stated at historical cost and are comprehensively reported in the government-wide financial statements. The City maintains infrastructure asset records consistent with all other capital assets. General capital assets are those assets not specifically related to activities reported in proprietary funds. General capital assets are reported in the governmental activities' column of the government-wide statement of net position. All fixed assets are valued at historical cost or historical estimated cost if actual historical cost is not available. Donated fixed assets are valued at their estimated fair value on the date donated.

The City has elected to capitalize assets with a cost of \$5,000 or more. Capital assets are depreciated using the straight-line method in the government-wide financial statements. Depreciation is charged as an expense against operations and accumulated depreciation is

CITY OF COLD SPRING, KENTUCKY
NOTES TO FINANCIAL STATEMENTS
June 30, 2025

reported on the respective statement of net position. When capital assets are disposed, the cost and applicable accumulated depreciation are removed from the respective accounts and the resulting gain or loss recorded in operations. Estimated useful lives, in years, for depreciable assets are as follows:

Buildings	10-25 years
Building improvements	10-20 years
Furniture and equipment	3-10 years
Public domain infrastructure	40 years
Vehicles	5 years

Compensated Absences

It is the City's policy to permit employees to accumulate earned, but unused vacation. All vacation pay is accrued when incurred in the government-wide financial statements. Governmental funds report only the portion of compensated absences that have matured and have been paid to employees; these are included in employee wage expense in the funds. Compensated absences totaled \$250,574 at June 30, 2025.

Long-Term Debt

In the government-wide financial statements outstanding debt is reported as liabilities. The governmental fund financial statements recognize the proceeds of debt as other financing sources of the current period. Payments of principal and interest are reported as expenditures.

Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the County Employee Retirement System (CERS) and additions to/deductions from CERS' fiduciary net position have been determined on the same basis of as they are reported by CERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with benefit terms. Investments are reported at fair value.

Other Post-Employment Benefits (OPEB), Health Insurance

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the County Employee Retirement System (CERS) and additions to/deductions from CERS' fiduciary net position have been determined on the same basis of as they are reported by CERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with benefit terms. Investments are reported at fair value

Fund Equity

Net position is the difference between assets and liabilities. Assets invested in capital assets, net of related debt are capital assets, less accumulated depreciation and any outstanding debt related to the acquisition, construction, or improvement of those assets.

CITY OF COLD SPRING, KENTUCKY NOTES TO FINANCIAL STATEMENTS June 30, 2025
--

The City uses funds and account groups to report on its financial position and the result of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain governmental functions or activities.

Nonspendable fund balances consist of amounts that are not in spendable form; the City considers prepaid expenses to be non-spendable.

Restricted fund balances are amounts that can only be used pursuant to constraints imposed by external sources; such as state government restrictions or the funds restricted by the will of the City's voters. These include residual balances from the Kentucky Municipal Aid Road Fund and the City's Stormwater Fund.

Committed fund balances are amounts that can only be used for specific purposes as stipulated internally by the City Council. These items can only be changed or lifted by the Council taking the same formal action that imposed the restraint. These include the certificate of deposit investment balances committed to the City's strategic road plan.

Unassigned fund balances consist of all residual funds not included in non-spendable, restricted, or committed fund balances.

Use of Estimates

Management uses estimates and assumptions in preparing financial statements. These estimates and assumptions affect the reported amounts of assets and liabilities, the disclosures of contingent assets and liabilities, and the reported revenues and expenditures. Actual results could differ from those estimates.

NOTE B – STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

Budgets and Budgetary Accounting

The City abides by the following procedures in establishing the budgetary data reflected in the financial statements:

1. In accordance with City ordinance, prior to May 31, the Mayor submits to the Council, a proposed operating budget for the fiscal year commencing the following July 1. The operating budget includes proposed expenditures and the means of financing them for the upcoming year.
2. Public hearings are conducted to obtain citizen comment.
3. Prior to July 1, the budget is legally enacted through passage of an ordinance.
4. The Mayor is required by Kentucky Revised Statutes to present a quarterly report to the Council explaining any variance from the approved budget.
5. Appropriations continue in effect until a new budget is adopted.
6. The Council may authorize supplemental appropriations during the year.

CITY OF COLD SPRING, KENTUCKY
NOTES TO FINANCIAL STATEMENTS
June 30, 2025

NOTE C – DEPOSITS AND INVESTMENTS

Deposits consist of checking and savings accounts. They are carried at cost, which approximates market value. The carrying amount of deposits is separately displayed on the balance sheets as “Cash and Cash Equivalents” and “Investments”. The carrying amount of cash and cash equivalents at June 30, 2025 was \$6,023,540.

The City’s compliance with Kentucky Revised Statutes permits investment of monies in each fund, consistent with the contemplated use of such monies, in investment obligations defined as follows:

- a) Direct obligations of or obligations guaranteed by the United States of America;
- b) Obligations issued by any of the following agencies: Federal Home Loan Bank System; Export-Import Banks; Government National Mortgage Association; Farmers Home Administration; Federal National Mortgage Association to the extent that such obligations are guaranteed by the Government National Mortgage Association; and any other Federal Agency to the extent that such obligations are backed by the full faith and credit of the United States (other than provided in (a) hereof);
- c) Public housing bonds issued by public housing authorities and fully secured as to the payment of both principal and interest by a pledge of annual contributions under an annual contributions contract or contracts with the United States of America; or project notes issued by public housing authorities, fully secured as to the payment of both principal and interest by a requisition or payment agreement with the United States of America;
- d) U.S. Dollar denominated deposit accounts fully insured to the holder (up to the \$250,000 maximum coverage) by the Federal Deposit Insurance Corporation in commercial banks, and to the extent not so insured (amounts in excess of \$250,000 maximum coverage), collateralized by obligations described in (a) or (b) above, having at all times a quoted market value at least equal to such uninsured amount plus accrued and undisbursed interest;
- e) General obligations to the Commonwealth of Kentucky;
- f) A pool or fund made up entirely of U.S. Government obligations or obligations guaranteed both as to principal and interest by the U.S. Government; or
- g) Repurchase agreements for U.S. Government Obligations, secured in the same manner as is provided in (d) above for other deposits.

Effective January 1, 1998, investments are reported at fair value which is determined using the selected basis. Short term investments are reported at cost, which approximates fair value. Securities traded on a national or international exchange are valued at the last reported sales price at current exchange rates. Investments that do not have an established market are reported at estimated fair market value.

Investment obligations are deemed to be part of the fund or account for which purchased, and income, interest, gains, and losses on an investment obligation are credited or charged to the fund or account for which such an investment obligation was purchased.

CITY OF COLD SPRING, KENTUCKY NOTES TO FINANCIAL STATEMENTS June 30, 2025
--

The City's investments are categorized to give an indication of the level of risk assumed by the City at June 30, 2025.

The categories are described as follows:

Category 1 – Insured and registered, with securities held by the entity or its agent in the entity's name.

Category 2 – Uninsured and unregistered, with securities held by the counterparty's trust department or agent in the entity's name.

Category 3 – Uninsured and unregistered, with securities held by the counterparty, or its trust department or agent but not in the entity's name.

	<u>Category 1</u>	<u>Category 2</u>	<u>Category 3</u>	<u>Total</u>	<u>Investment Level</u>
Deposits	\$ 6,023,540	\$ -	\$ -	\$ 6,023,540	1
Investments	1,042,599	-	-	1,042,599	1
Total	<u>\$ 7,066,139</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 7,066,139</u>	

Level 1 investments are investments that have readily observable prices, are bought and sold on an open market, and whose prices have a reliable fair market value.

NOTE D – PROPERTY TAXES AND WASTE FEES RECEIVABLE

Property taxes are levied as of October 1 on property values assessed as of January 1. Taxes are billed on approximately October 1 and are due and payable on December 31 and are delinquent on January 1. A penalty of 20% and 1% interest accrual per month is assessed by the City. The City bills and collects its own property taxes and waste fees. A lien may be placed on the property on January 1.

NOTE E – CAPITAL ASSETS AND DEPRECIATION

The following is a summary of changes in capital assets for the year ended June 30, 2025:

<u>Asset type</u>	<u>Balance at June 30, 2024</u>	<u>Additions</u>	<u>Reclassifications/ Deletions</u>	<u>Balance at June 30, 2025</u>
Land	\$ 414,039	\$ -	\$ -	\$ 414,039
Construction in progress	10,600	-	-	10,600
Administrative equipment	315,044	-	-	315,044
Police equipment	625,900	63,184	(274,922)	414,162
Maintenance equipment	505,568	-	-	505,568
Park equipment	310,520	-	-	310,520
Buildings	7,912,191	-	-	7,912,191
Infrastructure	12,404,149	-	-	12,404,149
Subtotal	<u>22,498,011</u>	<u>63,184</u>	<u>(274,922)</u>	<u>22,286,273</u>
Less: accumulated depreciation	<u>(9,551,100)</u>	<u>(665,363)</u>	<u>274,922</u>	<u>(9,941,541)</u>
Capital assets, net	<u>\$ 12,946,911</u>	<u>\$ (602,179)</u>	<u>\$ -</u>	<u>\$ 12,344,732</u>

CITY OF COLD SPRING, KENTUCKY NOTES TO FINANCIAL STATEMENTS June 30, 2025
--

Depreciation expense was charged to governmental functions as follows:

Governmental Activities		
General government	\$	23,788
Public safety - Police		173,458
Public works		15,059
Public works-infrastructure		366,436
Parks and recreation		86,622
	\$	<u>665,363</u>

NOTE F – LONG TERM DEBT – GOVERNMENTAL ACTIVITIES

The City has the following long-term debt:

Stockyards Bank – DAV Property Note – (Governmental Activities)

On September 30, 2021, the City signed a promissory note for \$6,500,000 to finance the purchase of the Disabled American Veterans property in Cold Spring. The City’s intent is to hold this property for resale. The note is an interest-only note and is secured by the real property. The note carries an annual interest rate of 3.50% and a term of 24 months.

During Fiscal Year 2022, the City over-paid the interest due on one monthly payment, and the note’s principal was reduced that month by \$1,896. The remaining balance at June 30, 2022 was \$6,498,104. This note was paid in full in August 2023 and the City signed a new promissory note for \$5,500,000. The new note is an interest-only note. See *Note J* below.

The following is a summary of the debt of the City’s governmental activities:

Debt type	Balance at June 30, 2024	Additions	Reductions	Balance at June 30, 2025	Current Portion
Compensated Absence	\$ 162,115	\$ 88,459	\$ -	\$ 250,574	\$ 83,525
Note -DAV Property	5,500,000	-	-	5,500,000	-
Totals	<u>\$ 5,662,115</u>	<u>\$ 88,459</u>	<u>\$ -</u>	<u>\$ 5,750,574</u>	<u>\$ 83,525</u>

NOTE G – COUNTY EMPLOYEES’ RETIREMENT SYSTEM

Plan description – City employees are covered by CERS (County Employees’ Retirement System), a cost-sharing multiple-employer defined benefit pension and health insurance (Other Post-Employment Benefits; OPEB) plan administered by the Kentucky Public Pension Authority, an agency of the Commonwealth of Kentucky. Under the provisions of the Kentucky Revised Statue (“KRS”) Section 61.645, the Board of Trustees of the Kentucky Public Pension Authority administers CERS and has the authority to establish and amend benefit provisions. The Kentucky Public Pension Authority issues a publicly available financial report that includes financial statements and required supplementary information for CERS. That report may be obtained from <http://kyret.ky.gov/>.

The Plan is divided into both a **Pension Plan** and **Health Insurance Fund Plan** (Other Post-Employment Benefits; OPEB) and each plan is further sub-divided based on **Non-Hazardous**

<p>CITY OF COLD SPRING, KENTUCKY NOTES TO FINANCIAL STATEMENTS June 30, 2025</p>

duty and **Hazardous** duty covered-employee classifications. The City has both *Non-Hazardous* and *Hazardous Duty* employees.

Membership in CERS consisted of the following at June 30, 2023:

	Non-Hazardous		Hazardous	
	Pension	OPEB	Pension	OPEB
Active Plan Members	78,810	78,418	9,205	9,156
Inactive Plan Members	111,086	27,097	4,287	835
Retired Members	70,932	38,679	11,603	8,176
	<u>260,828</u>	<u>144,194</u>	<u>25,095</u>	<u>18,167</u>
Number of participating employers		<u>1,141</u>		<u>260</u>

PENSION PLAN

Non-Hazardous Pension Plan Description

Benefits Provided – CERS provides retirement, health insurance, death and disability benefits to non-hazardous plan employees and beneficiaries. Employees are vested in the plan after five years of service. For retirement purposes, employees are grouped into three tiers, based on hire date:

Tier 1	Participation date	Before September 1, 2008
	Unreduced retirement	27 years service or 65 years old
	Reduced retirement	At least 5 years service and 55 years old At least 25 years service and any age
Tier 2	Participation date	September 1, 2008 - December 31, 2013
	Unreduced retirement	At least 5 years service and 65 years old or age 57+ and sum of service years plus age equal 87
	Reduced retirement	At least 10 years service and 60 years old
Tier 3	Participation date	After December 31, 2013
	Unreduced retirement	At least 5 years service and 65 years old or age 57+ and sum of service years plus age equal 87
	Reduced retirement	Not available

Cost of living adjustments are provided at the discretion of the General Assembly. Retirement is based on a factor of the number of years of service and hire date multiplied by the average of the highest five years' earnings. Reduced benefits are based on factors of both of these components. Participating employees become eligible to receive health insurance benefits after at least 180 months of service. Death benefits are provided for both death after retirement and death prior to retirement. Death benefits after retirement are \$5,000 in lump sum. Five years' service is required for death benefits prior to retirement and the employee must have suffered a duty-related death. The decedent's beneficiary will receive the higher of the normal death benefit and \$10,000 plus 25% of the decedent's monthly final rate or pay and any dependent child will receive 10% of the decedent's monthly final rate of pay up to 40% for all dependent children. Five years' service is required for nonservice-related disability benefits.

<p>CITY OF COLD SPRING, KENTUCKY NOTES TO FINANCIAL STATEMENTS June 30, 2025</p>

Contributions – Required pension contributions by the employee are based on the tier:

	<u>Required Contribution</u>
Tier 1	5%
Tier 2	5%
Tier 3	5%

Hazardous Pension Plan Description

Benefits Provided – CERS provides retirement, health insurance, death and disability benefits to hazardous plan employees and beneficiaries. Employees are vested in the plan after five years of service.

For retirement purposes, employees are grouped into three tiers, based on hire date:

Tier 1	Participation date	Before September 1, 2008
	Unreduced retirement	At least one month of hazardous duty service credit and 55 years old, or any age with 20 years of service.
	Reduced retirement	15 years service and 50 years old
Tier 2	Participation date	September 1, 2008 - December 31, 2013
	Unreduced retirement	At least 5 years of hazardous duty service credit and 60 years old or any age with 25 years of service.
	Reduced retirement	15 years service and 50 years old
Tier 3	Participation date	On or after January 1, 2014
	Unreduced retirement	At least 5 years of hazardous duty service credit and 60 years old or 25 or more years of service, with no age requirement
	Reduced retirement	Not available

Cost of living adjustments are provided at the discretion of the General Assembly. Retirement is based on a factor of the number of years of service and hire date multiplied by the average of the highest five years' earnings. Reduced benefits are based on factors of both of these components. Participating employees become eligible to receive health insurance benefits after at least 180 months of service. Death benefits are provided for both death after retirement and death prior to retirement. Death benefits after retirement are \$5,000 in lump sum. Five years' service is required for death benefits prior to retirement and the employee must have suffered a duty-related death. The decedent's beneficiary will receive the higher of the normal death benefit and \$10,000 plus 25% of the decedent's monthly final rate or pay and any dependent child will receive 10% of the decedent's monthly final rate of pay up to 40% for all dependent children. Five years' service is required for nonservice-related disability benefits.

Contributions – Required pension contributions by the employee are based on the tier:

	<u>Required Contribution</u>
Tier 1	8%
Tier 2	8%
Tier 3	8%

CITY OF COLD SPRING, KENTUCKY NOTES TO FINANCIAL STATEMENTS June 30, 2025
--

Contributions

The employer contribution rates are set by the KRS Board under Kentucky Revised Statute 61.565 based on an annual actuarial valuation, unless altered by legislation enacted by the Kentucky General Assembly. The employee contribution rate is also set by state statute.

For non-hazardous duty employees, the City contributed 19.71% of covered-employee's compensation, of which 19.71% was for the pension fund and 0.00% was for the health insurance fund.

For hazardous duty employees, the City contributed 38.61% of covered-employee's compensation, of which 36.49% was for the pension fund and 2.12% was for the health insurance fund.

The City made all required contributions for the non-hazardous plan pension obligation for the fiscal year in the amount of \$87,918, of which \$87,918 was for the pension fund and \$0 was for the health insurance fund.

The City made all required contributions for the hazardous plan pension obligation for the fiscal year in the amount of \$253,596, of which \$239,672 was for the pension fund and \$13,924 was for the health insurance fund.

Pension Liabilities, Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions

At June 30, 2025, the City reported a liability of \$2,829,142 (\$898,080 for the non-hazardous plan and \$1,931,062 for the hazardous plan) as its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2024, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on a projection of the City's long-term share of contributions to the pension plan relative to the projected contributions of all participating entities, actuarially determined. At the June 30, 2024 measurement year, the City's non-hazardous employer allocation proportion was 0.01502% of the total CERS non-hazardous duty employees and the hazardous employer allocation proportion was 0.07508% of the total CERS hazardous duty employees. For the year ended June 30, 2025, the City recognized a pension benefit of \$315,774 in addition to its \$327,590 pension contribution.

At June 30, 2025, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

<p>CITY OF COLD SPRING, KENTUCKY NOTES TO FINANCIAL STATEMENTS June 30, 2025</p>

	Non-Hazardous		Hazardous		Total	
	Deferred Outflow	Deferred Inflow	Deferred Outflow	Deferred Inflow	Deferred Outflow	Deferred Inflow
Differences between expected and actual experience	\$ 43,469	\$ -	\$ 125,475	\$ -	\$ 168,944	\$ -
Net difference between projected actual earnings on plan investments	-	(57,742)	-	(103,066)	-	(160,808)
Changes of assump.	-	(40,576)	-	(108,986)	-	(149,562)
Changes in proportion, differences between contributions and proportionate share of contributions	93,150	(104,169)	29,133	(471,127)	122,283	(575,296)
Contributions subsequent to the measurement date	87,918	-	239,672	-	327,590	-
	<u>\$ 224,537</u>	<u>\$ (202,487)</u>	<u>\$ 394,280</u>	<u>\$ (683,179)</u>	<u>\$ 618,817</u>	<u>\$ (885,666)</u>

The City's contributions subsequent to the measurement date of \$327,590 will be recognized as a reduction of the net pension liability in the year ending June 30, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Measurement Year Ending June 30,	Net Deferral
2025	\$ (290,083)
2026	(130,063)
2027	(132,158)
2028	(42,135)
2029	-
Thereafter	-
	<u>\$ (594,439)</u>

Basis of Calculations

The System Actuary, Gabriel, Roeder, Smith & Co. (GRS), completed reports by plan in compliance with GASB Statement No. 67 Financial Reporting for Pension Plans. The TPL, NPL, and sensitivity information are based on an actuarial valuation date of June 30, 2023. The TPL was rolled forward from the valuation date to the Plans' fiscal year ended June 30, 2024, using generally accepted actuarial principles. Information disclosed for years prior to June 30, 2017, were prepared by the prior actuary. GRS will provide separate reports at a later date with additional accounting information determined in accordance with GASB Statement No. 68, Accounting and Financial Reporting for Pensions.

CITY OF COLD SPRING, KENTUCKY
NOTES TO FINANCIAL STATEMENTS
June 30, 2025

Assumptions

Below is a summary of the principal assumptions used for the June 30, 2023, actuarial valuation:

Inflation	2.50%
Payroll Growth Rate	2.0% for CERS Non-hazardous
Salary Increases	3.30% to 10.30%, varies by service for CERS Non-hazardous
Investment Rate of Return	6.50% for CERS Non-hazardous
Mortality	System specific mortality table based on experience from 2013-2022, projected with the ultimate rates from MP-2020 mortality improvement scale using a base year of 2023.

Changes of Assumptions

There have been no assumption, method or plan provision changes that would materially impact the total pension liability since June 30, 2023. It is our opinion that these procedures for determining the information contained in these reports are reasonable, appropriate, and comply with applicable requirements under GASB No. 67.

Discount Rate

A single discount rate of 6.50% for the nonhazardous and hazardous plans was used to measure the total pension liability for the fiscal year ended June 30, 2024. This single discount rate was based on the expected rate of return on pension plan investments for each plan. Based on the stated assumptions and the projection of cash flows as of each fiscal year ended, the pension plan's fiduciary net position and future contributions were projected to be sufficient to finance all the future benefit payments of the current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of the projected benefit payments to determine the total pension liability for each plan. The projection of cash flows used to determine the single discount rate must include an assumption regarding actual employer contributions made each future year. Future contributions are projected assuming that the entire actuarially determined employer contribution is received by each plan each future year, calculated in accordance with the current funding policy. The provisions of House Bill 362 (passed during the 2018 legislative session) are still in effect and limit the increases to the employer contribution rates to 12% over the prior fiscal year through June 30, 2028. However, contribution rates are not currently projected to increase by more than 12% in any given future year. Therefore, for the purposes of this calculation, the provisions of House Bill 362 do not impact the projected employer contributions

Actuarial Methods and Assumptions used to determine the Actuarial Determined Contributions for Fiscal Year 2025

The following actuarial methods and assumptions were used to determine the actuarially determined contributions effective for fiscal year ending June 30, 2025:

<p>CITY OF COLD SPRING, KENTUCKY NOTES TO FINANCIAL STATEMENTS June 30, 2025</p>

Actuarial Valuation Date	June 30, 2022
Actuarial Cost Method	Entry Age Normal
Asset Valuation Method	20% of the difference between the market value of assets and the expected actuarial value of assets is recognized
Amortization Method	Level Percent of Pay
Amortization Period	30 years closed period at June 30, 2019; gains and losses incurring after 2019 will be amortized over separate closed 20-year amortization bases
Payroll Growth Rate	2.0%
Investment Rate of Return	6.25%
Inflation	2.30%
Salary Increases	3.30% to 10.30%, varies by service for Non-Hazardous
Mortality	System specific mortality table based on experience from 2013-2018, projected with the ultimate rates from MP-2014 mortality improvement scale using a base year of 2019.
Phase-in Provision	Board certified rate is phased into the actuarially determined rate in accordance with HB 362 enacted in 2018.

Plan Target Allocation

The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

<u>Asset Class</u>	CERS Pensions	
	Non-Hazardous Target Allocation	Long Term Expected Nominal Return
Public equity	50.00%	4.15%
Private equity	10.00%	9.10%
Core bonds	10.00%	2.85%
Specialty credit / high yield	10.00%	3.82%
Cash	0.00%	1.70%
Real estate	7.00%	4.90%
Real return	13.00%	5.35%
Expected Real Return	<u>100.00%</u>	4.69%
Long-Term Inflation Assumption		<u>2.50%</u>
Expected Nominal Return for Portfolio		<u>7.19%</u>

Sensitivity of the Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the City's proportionate share of the net pension liability calculated using the discount rate of 6.50%, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.50%) or 1-percentage-point higher (7.50%) than the current rate:

CITY OF COLD SPRING, KENTUCKY
NOTES TO FINANCIAL STATEMENTS
June 30, 2025

	Proportionate Share of Net Pension Liability		
	1% Decrease	Current Rate	1% Increase
	5.50%	6.50%	7.50%
Non-hazardous	\$ 1,157,772	\$ 898,080	\$ 682,604
Hazardous	2,486,040	1,931,062	1,477,952
Total	\$ 3,643,812	\$ 2,829,142	\$ 2,160,556

HEALTH INSURANCE – OTHER POST-EMPLOYMENT BENEFITS

Non-Hazardous OPEB Plan Description

Benefits Provided – CERS provides retirement, health insurance, death and disability benefits to non-hazardous duty Plan employees and beneficiaries. Health insurance coverage is provided through payment/partial payment of insurance premiums for both non-Medicare-eligible and Medicare-eligible retirees.

Tier 1	Participation date	Before July 1, 2003
	Benefit eligibility	Recipient of a retirement allowance
	Percentage of member premium paid by the plan	< 4 years service - 0% 4-9 years service - 25% 10-14 years service - 50% 15-19 years service - 75% 20 or more years service - 100%
Tier 2	Participation date	July 1, 2003 - August 31, 2008
	Benefit eligibility	Recipient of a retirement allowance with at least 120 months of service at retirement
	Member premium paid by the plan	\$10/month for each year of earned service with a 1.5% increase each July 1. As of July 1, 2016, the contribution was \$12.99 per month.
Tier 3	Participation date	On or after September 1, 2008
	Benefit eligibility	Recipient of a retirement allowance with at least 180 months of service at retirement
	Member premium paid by the plan	\$10/month for each year of earned service with a 1.5% increase each July 1. As of July 1, 2016, the contribution was \$12.99 per month.

Contributions – Required health insurance Plan contributions by the employee are based on the tier:

	Required Contribution
Tier 1	None
Tier 2	1%
Tier 3	1%

<p>CITY OF COLD SPRING, KENTUCKY NOTES TO FINANCIAL STATEMENTS June 30, 2025</p>

Hazardous OPEB Plan Description

Benefits Provided – CERS provides retirement, health insurance, death and disability benefits to hazardous duty Plan employees and beneficiaries. Health insurance coverage is provided through payment/partial payment of insurance premiums for both non-Medicare-eligible and Medicare-eligible retirees.

Tier 1	Participation date	Before July 1, 2003
	Benefit eligibility	Recipient of a retirement allowance
	Percentage of member premium paid by the plan	< 4 years service - 0% 4-9 years service - 25% 10-14 years service - 50% 15-19 years service - 75% 20 or more years service - 100%
Tier 2	Participation date	July 1, 2003 - August 31, 2008
	Benefit eligibility	Recipient of a retirement allowance with at least 120 months of service at retirement
	Member premium paid by the plan	\$15/month for each year of earned service with a 1.5% increase each July 1. As of July 1, 2018, the contribution was \$20.07 per month.
Tier 3	Participation date	On or after September 1, 2008
	Benefit eligibility	Recipient of a retirement allowance with at least 180 months of service at retirement
	Member premium paid by the plan	\$15/month for each year of earned service with a 1.5% increase each July 1. As of July 1, 2018, the contribution was \$20.07 per month.

Contributions – Required health insurance Plan contributions by the employee are based on the tier:

	<u>Required Contribution</u>
Tier 1	None
Tier 2	1%
Tier 3	1%

Contributions

The employer contribution rates are set by the KRS Board under Kentucky Revised Statute 61.565 based on an annual actuarial valuation, unless altered by legislation enacted by the Kentucky General Assembly. The employee contribution rate is set by state statute.

For non-hazardous employees, the City contributed 0.00% of covered employees' compensation for the health insurance fund.

For hazardous duty employees, the City contributed 2.12% of covered employees' compensation for the health insurance fund.

CITY OF COLD SPRING, KENTUCKY NOTES TO FINANCIAL STATEMENTS June 30, 2025
--

The City was not required to contribute for the non-hazardous plan OPEB obligation for the fiscal year.

The City made all required contributions for the hazardous plan OPEB obligation for the fiscal year in the amount of \$13,924.

These contributions are actuarially determined as an amount that is expected to finance the cost of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. For the year ended June 30, 2025, the City recognized an OPEB benefit of \$170,276 in addition to its \$13,924 OPEB contribution.

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At June 30, 2025, the City reported a liability of \$95,914 ((\$24,058) asset for the non-hazardous plan and \$119,972 liability for the hazardous plan) as its proportionate share of the net OPEB liability. The net OPEB liability was measured as of June 30, 2024, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of that date. The City's proportion of the net OPEB liability was based on a projection of the City's long-term share of contributions to the OPEB Plan relative to the projected contributions of all governmental entities, actuarially determined. At the June 30, 2024 measurement year, the City's non-hazardous employer allocation proportion was 0.01503% of the total CERS non-hazardous duty employees and the hazardous employer allocation proportion was 0.07509% of the total CERS hazardous duty employees.

In addition, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Non-Hazardous		Hazardous		Total	
	Deferred Outflow	Deferred Inflow	Deferred Outflow	Deferred Inflow	Deferred Outflow	Deferred Inflow
Differences between expected and actual experience	\$ 14,422	\$ (204,533)	\$ 24,669	\$ (333,436)	\$ 39,091	\$ (537,969)
Net difference between projected actual earnings on plan investments	-	(23,722)	-	(57,244)	-	(80,966)
Changes of assump.	23,555	(18,343)	61,790	(80,171)	85,345	(98,514)
Changes in proportion, differences between contributions and proportionate share of contributions	64,401	(45,067)	29,093	(183,280)	93,494	(228,347)
Contributions subsequent to the measurement date	-	-	13,924	-	13,924	-
	<u>\$ 102,378</u>	<u>\$ (291,665)</u>	<u>\$ 129,476</u>	<u>\$ (654,131)</u>	<u>\$ 231,854</u>	<u>\$ (945,796)</u>

The City's contributions subsequent to the measurement date of \$0 for non-hazardous duty employees and \$13,924 for hazardous duty employees, will be recognized as a reduction of the

<p>CITY OF COLD SPRING, KENTUCKY NOTES TO FINANCIAL STATEMENTS June 30, 2025</p>

net OPEB liability in the year ending June 30, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources will be recognized in OPEB expense as follows:

Measurement Year Ending June 30,	Net Deferral
2025	\$ (214,386)
2026	(197,117)
2027	(209,995)
2028	(100,036)
2029	(6,332)
Thereafter	-
	<u>\$ (727,866)</u>

Basis of Calculations

The total OPEB liability, net OPEB liability (NOL), and sensitivity information are based on an actuarial valuation date of June 30, 2023. The total OPEB liability was rolled forward from the valuation date to the plan’s fiscal year ended June 30, 2024, using generally accepted actuarial principles

Assumptions

Below is a summary of the principal assumptions used for the June 30, 2023 actuarial valuation:

Investment Rate of Return	6.50% for CERS Non-hazardous
Inflation	2.50%
Salary Increases	3.30% to 10.30%, varies by service for CERS Non-hazardous
Payroll Growth Rate	2.0% for CERS Non-hazardous
Mortality	System specific mortality table based on experience from 2013-2022, projected with the ultimate rates from MP-2020 mortality improvement scale using a base year of 2023.
Health Care Trend Rates	
Pre-65	Initial trend starting at 6.80% at January 1, 2025, and gradually decreasing to an ultimate trend rate of 4.05% over a period of 13 years. The 2024 premiums were known at the time of the valuation and were incorporated into the liability measurement.
Post-65	Initial trend starting at 8.50% in 2025, then gradually decreasing to an ultimate trend rate of 4.05% over a period of 11 years. The 2024 premiums were known at the time of the valuation and were incorporated into the liability measurement.

Change in Assumptions - Plan

There have been no other plan provision changes that would materially impact the total OPEB liability (asset) since June 30, 2023. It is GRS's opinion that these procedures are reasonable and appropriate and comply with applicable requirements under GASB Statement No. 75.

<p>CITY OF COLD SPRING, KENTUCKY NOTES TO FINANCIAL STATEMENTS June 30, 2025</p>

Discount Rate

The discount rate used to calculate the total OPEB liability increased from 5.93% to 5.99% for the nonhazardous plan. The assumed increase in future health care costs, or trend assumption, was reviewed during the June 30, 2023, valuation process and was updated to better reflect the plan's anticipated long-term healthcare cost increases. In general, the updated assumption is assuming higher future increases in pre-Medicare healthcare costs.

Single discount rates of 5.99% for the nonhazardous plan and 6.02% for the hazardous plan were used to measure the total OPEB liability for the fiscal year ended June 30, 2024. They are based on the expected rate of return on OPEB plan investments of 6.50% and a municipal bond rate of 3.97%, as reported in Fidelity Index's "20-Year Municipal GO AA Index" as of June 30, 2024. Based on the stated assumptions and the projection of cash flows as of each fiscal year ended, the plan's fiduciary net position and future contributions were projected to be sufficient to finance the future benefit payments of the current plan members. Therefore, the long-term expected rate of return on insurance plan investments was applied to all periods of the projected benefit payments paid from the retirement system. However, the cost associated with the implicit employer subsidy is not currently being included in the calculation of the plan's actuarial determined contributions, and it is our understanding that any cost associated with the implicit subsidy will not be paid out of the plan's trust. Therefore, the municipal bond rate was applied to future expected benefit payments associated with the implicit subsidy. The projection of cash flows used to determine the single discount rate must include an assumption regarding actual employer contributions made each future year. Future contributions are projected assuming that the entire actuarially determined employer contribution is received by each plan each future year, calculated in accordance with the current funding policy.

Actuarial Methods and Assumptions used to determine the Actuarial Determined Contribution for Fiscal Year 2025

The following actuarial methods and assumptions were used to determine the actuarially determined contributions effective for the fiscal year ending June 30, 2025:

Valuation Date	June 30, 2022
Actuarial Cost Method	Entry Age Normal
Asset Valuation Method	20% of the difference between the market value of assets and the expected actuarial value of assets is recognized
Amortization Method	Level Percent of Pay
Amortization Period	30 years closed period at June 30, 2019; gains and losses incurring after 2019 will be amortized over separate closed 20-year amortization bases
Payroll Growth Rate	2.0%
Investment Rate of Return	6.25%
Inflation	2.30%
Salary Increases	3.30% to 10.30%, varies by service for Non-hazardous

<p>CITY OF COLD SPRING, KENTUCKY NOTES TO FINANCIAL STATEMENTS June 30, 2025</p>

Mortality System-specific mortality table based on mortality experience 2013-2018, projected with the ultimate rates from MP-2014 mortality improvement scale using a base year of 2019.

Healthcare Trend Rates
 Pre - 65 Initial trend starting at 6.20% at January 1, 2024, and gradually decreasing to an ultimate trend rate of 4.05% over a period of 12 years. The 2023 premiums were known at the time of the valuation and were included into the liability measurement.

Post - 65 Initial trend starting at 9.00% at January 1, 2024, then gradually decreasing to an ultimate trend rate of 4.05% over a period of 12 years. The 2023 premiums were known at the time of the valuation and were included into the liability measurement.

Changes of Assumptions - Contributions

The discount rates used to calculate the total OPEB liability (asset) increased from 5.93% to 5.99%. The assumed increase in future health care costs, or trend assumption, was reviewed during the June 30, 2024 valuation process and was updated to better reflect more current expectations relating to anticipated future increases in the medical costs. There were no other material assumption changes.

Plan Target Allocation

The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	CERS Pensions	Long Term
	Non-Hazardous Target Allocation	Expected Nominal Return
Public equity	50.00%	4.15%
Private equity	10.00%	9.10%
Core bonds	10.00%	2.85%
Specialty credit /high yield	10.00%	3.82%
Cash	0.00%	1.70%
Real estate	7.00%	4.90%
Real return	13.00%	5.35%
Expected Real Return	100.00%	4.69%
Long-Term Inflation Assumption		2.50%
Expected Nominal Return for Portfolio		7.19%

Sensitivity of the Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate

The following presents the proportionate share of the net OPEB liability calculated using the discount rates of 5.99% for the Non-hazardous plan and the 6.02% for the hazardous plan, as well as what the proportionate share of the net OPEB liability would be if it were calculated using

CITY OF COLD SPRING, KENTUCKY
NOTES TO FINANCIAL STATEMENTS
June 30, 2025

a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate:

	Proportionate Share of Net OPEB Liability		
	1.00% Decrease	Current Rate	1.00% Increase
Discount Rate, Non-Hazardous	4.99%	5.99%	6.99%
Net OPEB liability, Non-Haz	\$ 35,149	\$ (25,995)	\$ (77,406)
Discount Rate, Hazardous	5.02%	6.02%	7.02%
Net OPEB liability, Haz	\$ 251,750	\$ 91,097	\$ (43,159)
Total	\$ 286,899	\$ 65,102	\$ (120,565)

Sensitivity of the Proportionate Share of the Net OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the proportionate share of the net OPEB liability, as well as what the proportionate share of the net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

	Proportionate Share of Net OPEB Liability		
	1.00% Decrease	Current Rate	1.00% Increase
Healthcare cost trend rate			
Net OPEB liability, Non-hazardous	\$ (62,542)	\$ (25,995)	\$ 16,579
Net OPEB liability, Hazardous	(14,122)	91,097	214,075
Total	\$ (76,664)	\$ 65,102	\$ 230,654

Plan Fiduciary Net Position

Both the Pension Plan and the Health Insurance Plan issue publicly available financial report that include financial statements and required supplementary information, and detailed information about each Plan's fiduciary net position. These reports may be obtained, in writing, from the Kentucky Public Pension Authority, 1260 Louisville Road, Perimeter Park West, Frankfort, Kentucky, 40601 or online at www.kyret.ky.gov.

NOTE H – RISK MANAGEMENT

The City is exposed to various risks of losses related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees, and natural disasters. The City has obtained insurance coverage through a commercial insurance company. In addition, the City has effectively managed risk through various employee education and prevention programs. All risk general liability management activities are accounted for in the General Fund. Expenditures and claims are recognized when probable that a loss has occurred, and the amount of loss can be reasonably estimated.

Management estimates that the amount of actual or potential claims against the City as of June 30, 2025 will not materially affect the financial condition of the City. Therefore, the General Fund contains no provision for estimated claims. No claim has exceeded insurance coverage amounts in the past three fiscal years.

CITY OF COLD SPRING, KENTUCKY NOTES TO FINANCIAL STATEMENTS June 30, 2025
--

In the year ended June 30, 2025, the City's general fund received 20% of its revenues from insurance premium taxation. This tax is not regulated on a city level, but rather on a state level. If legislation were imposed to delete this tax, the city would be negatively impacted.

NOTE I – STORMWATER MANAGEMENT

Beginning October 1, 2013, the City assumed responsibility of its stormwater management from Sanitation District No. 1 and established the Stormwater Fund. Revenue is generated from the \$4.50 per household/per month fee charged to homeowners/businesses. The program is self-supportive and has a restricted fund balance of \$905,203 at June 30, 2025. Future expenditures that exceed the accumulated fund balance will be offset by the general fund.

NOTE J – DISABLE AMERICAN VETERANS PROPERTY PURCHASE

In September 2021, the City purchased the former Disabled American Veterans (DAV) property in Cold Spring, Kentucky for \$6,500,000. The City signed a note at Stockyards Bank for \$6,500,000 (see *Note F – Long Term Debt* above) to fund the purchase, paying DAV \$5,500,000 and holding \$1,000,000 in escrow until the purchase could be completed. The City's intent was to hold the property until a corporate buyer could make arrangement to purchase the property.

In October 2021, the City was notified by the Campbell County School District that the District intended to put an *eminent domain* order upon the property for the location of a future middle school. The School District paid the City \$5,500,000 for the property. The City has not recognized this revenue and is holding the cash as a deferred revenue.

The City filed suit in Campbell County Circuit Court for dismissal of the *eminent domain* order. The Campbell County Circuit Court ruled in favor of the School District. The City appealed the ruling to the Kentucky Court of Appeals. On December 19, 2022, the Kentucky Court of Appeals reversed the Circuit Court decision, finding the School Board could not utilize an eminent domain order for the DAV property. The School District initially sought discretionary review before the Kentucky Supreme Court, then pulled its request for discretionary review.

On August 02, 2023, the City returned the \$5,500,000 payment for the DAV building to the Campbell County School District, and regained possession of the building. The City also re-initiated the loan from Stockyards Bank for \$5,500,000 for the purchase of the building from DAV.

NOTE K – TAX ABATEMENTS

In 1990, the City annexed 15 properties into the City of Cold Spring. To defray property tax increases for the owners, the City agreed to only assess tax on one-half of the property value until the property is sold. As of June 30, 2025, 10 properties remain with the original owners and \$3,684 in property taxes were abated during the 2024-25 tax year.

NOTE L – IMPLEMENTATION OF NEW ACCOUNTING STANDARDS

Statement No. 102 – *Certain Risk Disclosures* – Establishes financial reporting requirements for risks related to vulnerabilities due to certain concentrations or constraints. This implementation of this statement should have no direct material impact on the City.

CITY OF COLD SPRING, KENTUCKY NOTES TO FINANCIAL STATEMENTS June 30, 2025
--

NOTE M – FUTURE ACCOUNTING STANDARDS

Statement No. 103 – *Financial Reporting Model Improvements* – Implementation in FY 2026

Statement No. 104 – *Disclosure of Certain Capital Assets* – Implementation in FY 2026

NOTE N – STATE AND LOCAL FISCAL RECOVERY FUNDS

In response to the COVID-19 Global Pandemic, the City qualified for and received two tranches of Federal ARPA funding, in the amounts of \$850,810 and \$878,007, passed through the Commonwealth of Kentucky’s Department for Local Government. The City expended \$745,000 and \$600,000 of the funding in the fiscal years ended June 30, 2024 and 2023, respectively. The City recognized as income and expended the final \$383,817 during the year ended June 30, 2025.

NOTE O – PRIOR PERIOD ADJUSTMENT

The beginning fund balance has been adjusted by \$59,568. This adjustment removes National Opioid Settlement revenues that were recognized in prior fiscal years and reclassifies them as deferred inflows of resources as of June 30, 2025. These revenues will be recognized in future years as they are expended per the settlement agreement.

NOTE P – SUBSEQUENT EVENTS

Management has evaluated and considered the need to recognize or disclose subsequent events through February 23, 2026, which represents the date that these financial statements were available to be issued. The City had one event subsequent to June 30, 2025 to disclose.

On July 9, 2025, the City sold a portion of the former DAV Property and immediately paid off the \$5,500,000 balance of the 2023 DAV Property Note as detailed in Notes F and J above. The City has retained a portion of the property that will also be sold when an acceptable use, approved by the City per the property’s deed, is established.

CITY OF COLD SPRING, KENTUCKY BUDGETARY COMPARISON SCHEDULE - BUDGET TO ACTUAL - GENERAL FUND For the Year Ended June 30, 2025

	Budgeted Amounts			Actual	Variance with Final Budget Favorable (Unfavorable)
	Original	Revisions	Final		
Budgetary fund balance, July 1	\$ 5,276,176	\$ 3,546,204	\$ 8,822,380	\$ 10,809,058	\$ 1,986,678
Resources (inflows)					
Property taxes	1,000,000	-	1,000,000	1,024,845	24,845
Payroll tax	980,000	-	980,000	1,680,579	700,579
Insurance premium tax	850,000	-	850,000	1,244,400	394,400
Licenses and permits	319,700	-	319,700	222,038	(97,662)
Other taxes	285,329	-	285,329	328,903	43,574
Intergovernmental	63,000	-	63,000	469,171	406,171
Charges for services	600,896	-	600,896	640,928	40,032
Fines, forfeitures, and penalties	11,000	-	11,000	32,203	21,203
Interest income	-	-	-	81,859	81,859
Miscellaneous	165,100	-	165,100	443,393	278,293
Parks, trees and recreation	-	-	-	55,030	55,030
Other taxes	-	-	-	-	-
Amounts available for appropriation	9,551,201	3,546,204	13,097,405	17,032,407	3,935,002
Charges to appropriations (outflows)					
General government	2,876,718	-	2,876,718	1,753,194	1,123,524
Police	2,011,470	-	2,011,470	1,890,327	121,143
Public works	709,700	-	709,700	716,558	(6,858)
Enterprises	194,275	-	194,275	386	193,889
Parks, trees and recreation	-	-	-	118,533	(118,533)
Total charges to appropriations	5,792,163	-	5,792,163	4,478,998	1,313,165
Budgetary fund balance, June 30	\$ 3,759,038	\$ 3,546,204	\$ 7,305,242	\$ 12,553,409	\$ 5,248,167

Reconciliation to Statement of Revenues, Expenditures and Changes in Fund Balance

Budgetary Fund Balance	\$ 12,553,409
Prior Period Adjustment - See Note O	(59,568)
G.A.A.P Basis General Fund Balance	<u>\$ 12,493,841</u>

CITY OF COLD SPRING, KENTUCKY
BUDGETARY COMPARISON SCHEDULE - BUDGET TO ACTUAL -
STORMWATER FUND
For the Year Ended June 30, 2025

	Budgeted Amounts			Actual	Variance with Final Budget Favorable (Unfavorable)
	Original	Revisions	Final		
Budgetary fund balance, July 1	\$ 951,945	\$ (187,497)	\$ 764,448	\$ 1,187,632	\$ 423,184
Resources (inflows)					
Commercial fees	248,700	-	248,700	178,715	(69,985)
Residential fees	-	-	-	84,425	84,425
Interest	-	-	-	36,845	36,845
Amounts available for appropriation	<u>1,200,645</u>	<u>(187,497)</u>	<u>1,013,148</u>	<u>1,487,617</u>	<u>474,469</u>
Charges to appropriations (outflows)					
Stormwater expense	436,720	-	436,720	582,414	(145,694)
Total charges to appropriations	<u>436,720</u>	<u>-</u>	<u>436,720</u>	<u>582,414</u>	<u>(145,694)</u>
Transfer out	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Budgetary fund balance, June 30	<u>\$ 763,925</u>	<u>\$ (187,497)</u>	<u>\$ 576,428</u>	<u>\$ 905,203</u>	<u>\$ 328,775</u>

CITY OF COLD SPRING, KENTUCKY
MULTIPLE EMPLOYER, COST SHARING, DEFINED BENEFIT PENSION PLAN DISCLOSURE-NON-HAZARDOUS
Last Ten Fiscal Years

Schedule of the City's Proportionate Share of the Net Pension Liability
County Employees' Retirement System (CERS)

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Proportion of net pension liability	0.0150%	0.0174%	0.0130%	0.0146%	0.0117%	0.0102%	0.0094%	0.0118%	0.0101%	0.0119%
Proportionate share of the net pension liability (asset)	\$ 898,080	\$ 1,118,141	\$ 938,471	\$ 930,546	\$ 900,448	\$ 713,995	\$ 574,072	\$ 691,744	\$ 497,717	\$ 511,446
Covered payroll in year of measurement	\$ 455,575	\$ 476,456	\$ 435,539	\$ 348,954	\$ 303,350	\$ 249,496	\$ 232,925	\$ 266,213	\$ 331,231	\$ 278,556
Share of the net pension liability (asset) as a percentage of its covered payroll	197.13%	234.68%	215.47%	266.67%	296.83%	286.17%	246.46%	264.01%	150.26%	183.61%
Plan fiduciary net position as a percentage of total pension liability	61.61%	57.48%	52.42%	57.33%	47.81%	50.45%	53.54%	53.30%	59.97%	59.97%

Schedule of the City's Contributions
County Employees' Retirement System (CERS)

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Contractually required contribution	\$ 87,918	\$ 106,331	\$ 111,491	\$ 92,204	\$ 67,348	\$ 58,547	\$ 40,468	\$ 33,728	\$ 37,137	\$ 41,139
Actual contribution	87,918	106,331	111,491	92,204	67,348	58,547	40,468	33,728	37,137	41,139
Contribution deficiency (excess)	-	-	-	-	-	-	-	-	-	-
Covered payroll	446,057	455,575	476,456	435,539	348,954	303,350	249,496	232,925	266,213	331,231
Contributions as a percentage of covered payroll	19.71%	23.34%	23.40%	21.17%	19.30%	19.30%	16.22%	14.48%	13.95%	12.42%

Notes to Required Supplementary Information
For the Year Ended June 30, 2025

The net pension liability as of June 30, 2025, is based on the June 30, 2024, actuarial valuation. The changes to the elements of the pension expense, i.e. the difference between expected and actual experience, net difference between projected and actual earnings on plan investments, changes in assumptions, and the changes in proportion and differences between City's contributions and proportionate share of contributions are detailed in NOTE G in the Notes to the Financial Statements.

CITY OF COLD SPRING, KENTUCKY
MULTIPLE EMPLOYER, COST SHARING, DEFINED BENEFIT PENSION PLAN DISCLOSURE-HAZARDOUS
Last Ten Fiscal Years

Schedule of the City's Proportionate Share of the Net Pension Liability
County Employees' Retirement System (CERS)

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Proportion of net pension liability	0.0751%	0.0877%	0.0856%	0.1078%	0.1126%	0.0950%	0.0091%	0.1126%	0.1232%	0.1371%
Proportionate share of the net pension liability (asset)	\$ 1,931,062	\$ 2,365,512	\$ 2,611,742	\$ 2,868,530	\$ 3,394,229	\$ 2,623,131	\$ 2,189,090	\$ 2,519,959	\$ 2,113,653	\$ 2,007,324
Covered payroll in year of measurement	\$ 594,169	\$ 578,357	\$ 504,392	\$ 673,781	\$ 629,583	\$ 532,301	\$ 510,688	\$ 635,892	\$ 642,719	\$ 615,133
Share of the net pension liability (asset) as a percentage of its covered payroll	325.00%	409.01%	517.80%	425.74%	539.12%	492.79%	428.66%	396.29%	328.86%	326.32%
Plan fiduciary net position as a percentage of total pension liability	57.05%	52.96%	47.11%	52.26%	44.11%	46.63%	49.26%	49.80%	53.95%	57.52%

Schedule of the City's Contributions
County Employees' Retirement System (CERS)

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Contractually required contribution	\$ 239,672	\$ 244,263	\$ 247,595	\$ 170,787	\$ 202,538	\$ 189,253	\$ 132,330	\$ 113,373	\$ 138,052	\$ 130,215
Actual contribution	239,672	244,263	247,595	170,787	202,538	189,253	132,330	113,373	138,052	130,215
Contribution deficiency (excess)	-	-	-	-	-	-	-	-	-	-
Covered payroll	656,815	594,169	578,357	504,392	673,781	629,583	532,301	510,688	635,892	642,719
Contributions as a percentage of covered payroll	36.49%	41.11%	42.81%	33.86%	30.06%	30.06%	24.86%	22.20%	21.71%	20.26%

Notes to Required Supplementary Information
For the Year Ended June 30, 2025

The net pension liability as of June 30, 2025, is based on the June 30, 2024, actuarial valuation. The changes to the elements of the pension expense, i.e. the difference between expected and actual experience, net difference between projected and actual earnings on plan investments, changes in assumptions, and the changes in proportion and differences between City's contributions and proportionate share of contributions are detailed in NOTE G in the Notes to the Financial Statements.

CITY OF COLD SPRING, KENTUCKY
MULTIPLE EMPLOYER, COST SHARING, DEFINED BENEFIT OPEB PLAN DISCLOSURE-NON-HAZARDOUS
Last Ten Fiscal Years

Schedule of the City's Proportionate Share of the Net OPEB Liability
County Employees' Retirement System (CERS)

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Proportion of net OPEB liability	0.0150%	0.0174%	0.0130%	0.0146%	0.0117%	0.0102%	0.0094%	0.0012%		
Proportionate share of the net OPEB liability (asset)	\$ (25,995)	\$ (24,058)	\$ 256,162	\$ 279,357	\$ 283,389	\$ 170,702	\$ 167,357	\$ 237,582		
Covered payroll in year of measurement	\$ 455,575	\$ 476,456	\$ 435,539	\$ 348,954	\$ 303,350	\$ 249,496	\$ 232,925	\$ 262,013		
Share of the net OPEB liability (asset) as a percentage of its covered payroll	-5.71%	-5.05%	58.81%	80.06%	93.42%	68.42%	71.85%	90.68%		
Plan fiduciary net position as a percentage of total OPEB liability	104.89%	104.23%	60.95%	62.91%	51.67%	60.44%	57.62%	52.40%		

Schedule of the City's Contributions
County Employees' Retirement System (CERS)

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Contractually required contribution	\$ -	\$ -	\$ 16,152	\$ 25,174	\$ 16,610	\$ 14,439	\$ 13,123	\$ 10,947	\$ 12,315	
Actual contribution	-	-	16,152	25,174	16,610	14,439	13,123	10,947	12,315	
Contribution deficiency (excess)	-	-	-	-	-	-	-	-	-	
Covered payroll	446,057	455,575	476,456	435,539	348,954	303,350	249,496	232,925	262,013	
Contributions as a percentage of covered payroll	0.00%	0.00%	3.39%	5.78%	4.76%	4.76%	5.26%	4.70%	4.70%	

Notes to Required Supplementary Information
For the Year Ended June 30, 2025

The net OPEB liability as of June 30, 2025, is based on the June 30, 2024, actuarial valuation. The changes to the elements of the OPEB expense, i.e. the difference between expected and actual experience, net difference between projected and actual earnings on plan investments, changes in assumptions, and the changes in proportion and differences between City's contributions and proportionate share of contributions are detailed in NOTE G in the Notes to the Financial Statements.

CITY OF COLD SPRING, KENTUCKY
MULTIPLE EMPLOYER, COST SHARING, DEFINED BENEFIT OPEB PLAN DISCLOSURE-HAZARDOUS
Last Ten Fiscal Years

Schedule of the City's Proportionate Share of the Net OPEB Liability
County Employees' Retirement System (CERS)

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Proportion of net OPEB liability	0.0751%	0.0877%	0.0855%	0.1078%	0.1125%	0.0950%	0.0905%	0.112635%		
Proportionate share of the net OPEB liability (asset)	\$ 91,097	\$ 119,972	\$ 728,677	\$ 871,239	\$ 1,039,998	\$ 702,563	\$ 645,378	\$ 931,122		
Covered payroll in year of measurement	\$ 594,169	\$ 578,357	\$ 504,392	\$ 673,781	\$ 629,583	\$ 532,301	\$ 510,688	\$ 635,892		
Share of the net OPEB liability (asset) as a percentage of its covered payroll	15.33%	20.74%	144.47%	129.31%	165.19%	131.99%	126.37%	146.43%		
Plan fiduciary net position as a percentage of total OPEB liability	93.53%	92.27%	64.13%	66.81%	58.84%	64.44%	64.24%	59.00%		

Schedule of the City's Contributions
County Employees' Retirement System (CERS)

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Contractually required contribution	\$ 13,924	\$ 15,330	\$ 39,213	\$ 52,810	\$ 64,144	\$ 59,936	\$ 55,732	\$ 47,749	\$ 59,446	
Actual contribution	13,924	15,330	39,213	52,810	64,144	59,936	55,732	47,749	59,446	
Contribution deficiency (excess)	-	-	-	-	-	-	-	-	-	
Covered payroll	656,815	594,169	578,357	504,392	673,781	629,583	532,301	510,688	635,892	
Contributions as a percentage of covered payroll	2.12%	2.58%	6.78%	10.47%	9.52%	9.52%	10.47%	9.35%	9.35%	

Notes to Required Supplementary Information
For the Year Ended June 30, 2025

The net OPEB liability as of June 30, 2025, is based on the June 30, 2024, actuarial valuation. The changes to the elements of the OPEB expense, i.e. the difference between expected and actual experience, net difference between projected and actual earnings on plan investments, changes in assumptions, and the changes in proportion and differences between City's contributions and proportionate share of contributions are detailed in NOTE G in the Notes to the Financial Statements.

CITY OF COLD SPRING, KENTUCKY
BUDGETARY COMPARISON SCHEDULE - BUDGET TO ACTUAL -
MUNICIPAL AID ROAD FUND
For the Year Ended June 30, 2025

	Budgeted Amounts			Actual	Variance with Final Budget Favorable (Unfavorable)
	Original	Revisions	Final		
Budgetary fund balance, July 1	\$ 402,707	\$ (949,102)	\$ (546,395)	\$ 332,570	\$ 878,965
Resources (inflows)					
Intergovernmental	116,890	-	116,890	145,102	28,212
Other income	-	-	-	8,239	8,239
Amounts available for appropriation	<u>519,597</u>	<u>(949,102)</u>	<u>(429,505)</u>	<u>485,911</u>	<u>915,416</u>
Charges to appropriations (outflows)					
Municipal road fund	81,583	-	81,583	48,925	32,658
Total charges to appropriations	<u>81,583</u>	<u>-</u>	<u>81,583</u>	<u>48,925</u>	<u>32,658</u>
Transfer from General Fund	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Budgetary fund balance, June 30	<u>\$ 438,014</u>	<u>\$ (949,102)</u>	<u>\$ (511,088)</u>	<u>\$ 436,986</u>	<u>\$ 948,074</u>

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL
OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER
MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED
IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

**To the Honorable Mayor and
Members of Council
City of Cold Spring, Kentucky**

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities and each major fund of the City of Cold Spring, Kentucky as of June 30, 2025 and the related notes to the financial statements which collectively comprise the City of Cold Spring, Kentucky's financial statements, and have issued our report thereon dated February 23, 2026.

Report on Internal Control over Financial Reporting

In planning and performing our audits of the financial statements, we considered City of Cold Spring, Kentucky's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of City of Cold Spring, Kentucky's internal control. Accordingly, we do not express an opinion on the effectiveness of City of Cold Spring, Kentucky's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Cold Spring, Kentucky's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Chamberlin Owen & Co., Inc.

Chamberlin Owen & Co., Inc.

Erlanger, Kentucky

February 23, 2026